

Message Text

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DRAFTED BY FAA-MR. KROHN/IO/TRC:CJGRIP

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DOT/OST - WMYERS

EB/OA/AVP - JGRAVATT

S/CCT - MR. FEAREY

L - JWILLIS (INFO)

DOT - MR. LARSEN (INFO)

FAA - MR. SELFAN (INFO)

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FM SECSTATE WASHDC

TO AMCONSUL MONTREAL IMMEDIATE

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TAGS:ICAO, PINS, EAIR

SUBJECT: ICAO SECURITY MEASURES

REF: MONTREAL 825

FOR USREP ICAO

1. OVERALL US OBJECTIVE IN COUNCIL CONSIDERATION OF
RECOMMENDATIONS MADE BY COMMITTEE ON UNLAWFUL INTERFERENCE
(C-WP/6180) IS TO SECURE BEST POSSIBLE UPGRADING AND RE-
FINEMENT OF ICAO SECURITY MEASURES. AS FOUNDATION FOR
THIS US REPRESENTATIVE SHOULD WORK FOR ACCEPTANCE BY
COUNCIL OF COMMITTEE'S RECOMMENDATIONS TO UPGRADE FROM
RECOMMENDED PRACTICES TO STANDARDS PARAS 3.1.2, 5.1.2
IN ANNEX 17 AND PARA 9.2 IN ANNEX 9. WE WOULD PREFER,
HOWEVER, TO HAVE LAST OF THESE RELOCATED AS EXPLAINED PARA
4 BELOW.

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2. WE CONTINUE TO BELIEVE ANNEX 17 PARAS 5.1.6, 5.1.7, 5.2.1, 5.2.2, 5.2.3 AND 5.2.4 SIMILARLY SHOULD BE UPGRADED TO STANDARDS, AND US POSITION IN THIS RESPECT IS ON RECORD IN REPORT OF COMMITTEE. US REPRESENTATIVE SHOULD CONSULT WITH OTHER COUNCIL MEMBERS, SEEKING ESPECIALLY SUPPORT OF UK AND FRG REPRESENTATIVES, FOR COUNCIL INITIATIVE TO DO SO. MAY 25 IATA EXECUTIVE COMMITTEE STATEMENT (BEING HAND-CARRIED BYKROHN) MIGHT PROVE USEFUL IN HELPING TO MAKE POINT ABOUT NEED FOR GREATER UNIFORMITY OF ACTION IN THIS

AREA. WOULD HOPE UK REPRESENTATIVE MIGHT BE WILLING TO TAKE LEAD IN FINDING LANGUAGE MODIFICATION IN PARA 5.2.1 WHICH WOULD MAKE IT ACCEPTABLE TO UPGRADE PARA TO STANDARD, OPENING WAY TO UPGRADING ALSO OF SUBSEQUENT PARAS. REVISED LANGUAGE FRG PROPOSED FOR PARA 5.2.2 WOULD BE ACCEPTABLE TO US.

3. US REPRESENTATIVE NEED NOT PRESS FURTHER AT THIS POINT ON PARA 6.1.2.

4. WE SEE CONSIDERABLE MERIT IN MOVING PARAS 9.1, 9.2, 9.3 AND 9.4 FROM ANNEX 9 (FACILITATION) TO ANNEX 17 (SECURITY), AND US REPRESENTATIVE SHOULD ACTIVELY EXPLORE WILLINGNESS OF OTHERS TO SUPPORT THIS. FYI WE WOULD NOT RPT NOT WISH, HOWEVER, TO RISKIN PROCESS REVERSAL OF RECOMMENDED UPGRADING OF PARA 9.2, WHICH WE REGARD AS ONE OF THE MAJOR ACCOMPLISHMENTS WE HAVE MADE THUS FAR END FYI. IN OUR VIEW THESE PARAS BELONG APPROPRIATELY AS NEW PARA 5.3 SERIES UNDER EXISTING TITLE OF QUOTE SECURITY PROVISION UNQUOTE.

5. WE CAN AGREE TO INTRODUCTION AS RECOMMENDED PRACTICE, RATHER THAN STANDARD, NEW PARA PROPOSED BY US AND RECOMMENDED BY COMMITTEE TO BE NEW PARA 9.5. CONSISTENT WITH PARA 4 ABOVE, HOWEVER, WE BELIEVE NEW PARA BELONGS IN ANNEX 17, AND BELIEVE IT WOULD FOLLOW LOGICALLY AS NEW PARA 5.1.10. US REPRESENTATIVE SHOULD SEEK SUPPORT FOR THIS PLACEMENT. WHILE WE BELIEVE ILLUSTRATIVE NOTE IS HELPFUL ADDITION, US RPERESENTATIVE NEED NOT INSIST UPON ITS INCLUSION IF THERE ARE STRONG OBJECTIONS.

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6REFERRAL TO AIR NAVIGATION COMMISSION OF PROPOSALS US MADE WITH RESPECT TO 1.32.3 IN CHAPTER 1, PARTV11, OF ANNEX 14 ACCEPTABLE TO US.

7. US RPERESENTATIVE MAY SUPPORT NEW FORMULATION FOR PARA 5.2.2 PROPOSED BY FRG (C-WP/6194) BUT SHOULD URGE FRG REPRESENTATIVE TO MOVE CLAUSE QUOTE ESPECIALLY THE

LANDING AND DEPARTURE AREAS UNQUOTE FROM B TO A SO THAT
PARA AS WHOLE WOULD READ: QUOTE THE AERODROME SECURITY
SERVICE OR ANOTHER APPROPRIATE AUTHORITY SHALL MAKE PERIODIC
SECURITY SURVEYS OF (A) THE AERODROME WITHIN ITS TOTAL
EXTENSION, ESPECIALLY THE LANDING AND DEPARTURE AREAS,
AND (B) THE SURROUNDINGS, WHEN APPROPRIATE UNQUOTE.

8. US REPRESENTATIVE SHOULD CONTINUE IN COUNCIL TO
PROMOTE TRAINING IDEA REFLECTED IN PARA 25 OF COMMITTEE

REPORT. SIMILARLY, US REPRESENTATIVE SHOULD SUPPORT FRG
PROPOSAL FOR NEW RECOMMENDED PRACTICE (AS NEW PARA 4.1.5)
WHICH IS CONSISTENT WITH INITIAL U.S. PROPOSAL. HOWEVER,
U.S. REPRESENTATIVE SHOULD RESIST ANY EFFORT TO MAKE
REFERENCE TO QUOTE MUTUAL ASSISTANCE UNQUOTE PROVISION
ANY MORE EXPLICIT THAN THAT FOUND IN FRG FORMULATION.

9. WHILE WE SEEK MAXIMUM FEASIBLE OUTCOME IN COUNCIL
ACTIONS AT THIS STAGE, WE WISH ALSO TO ASSURE THAT
ORGANIZATION WILL REMAIN ACTIVELY SEIZED OF UNLAWFUL INTER-
FERENCE PROBLEM. US REPRESENTATIVE SHOULD SEEK TO EXTENT
POSSIBLE, THEREFORE, TO HAVE PROPOSALS WHICH MAY NOT BE
CONSIDERED RIPE FOR COUNCIL DECISION AT THIS STAGE RE-
MANDED TO COMMITTEE ON UNLAWFUL INTERFERENCE FOR FURTHER
STUDY, AND SHOULD ENCOURAGE INSTRUCTION FROM COUNCIL TO
COMMITTEE TO KEEP ICAO SECURITY MEASURES UNDER REVIEW. KISSINGER

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